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Department of State

TELEGRAM

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FOR THE UNDER SECRETARY FROM AMBASSADOR PARSONS

SUBJECT: DECISION ON FORECLOSING POSSIBLE FUTURE ABM TECHNIQUES

REF: USDEL SALT 794

- I. I REFER TO ARTICLE 6 OUR DRAFT ABM AGREEMENT (REFTEL), WHICH WAS SUBMITTED IN THREE ALTERNATIVES. THIS REFLECTS FIRMLY HELD DIVERGENT VIEWS OF ACDA, ICS AND OSD REPRESENTATIVES ON ISSUE WHICH IS PRECIPITATED BY SALT NEGOTIATIONS. ISSUE IS WHETHER WE SHOULD NOW ATTEMPZ DEAL WITH FUTURE CONTINGENCIES SUCH AS LASER TECHNIQUES FOR ABM DEFENSE.
- 2. I AM TOLD THAT THERE HAS BEEN A DECISION AT HIGHEST LEVELS, ALBEIT NOT AS A RESULT OF NSC PROCESSES, TO FOREGO FOR ARM PHRPOSES ALL FUTURE NEW TECHNOLOGY OF A NATURE DIFFERENT FROM PRESENT ABM SYSTEMS. GENERAL ALLISON, REFLECTING JCS APPEAL FOR REVIEW WHICH SHOULD REACH SECRETARY LAID IN A DAY OR SO, FEELS IT IS IMPOSSIBLE SO TO PREVENT DEVELOPMENT AND POSSIBLE APPLICATION OF NEW TECHNIQUES AT HOME AND ABROAD AND THAT IT IS IMPRUDENT TO DO SO IN AN AGREEMENT WITH THE SOVIET UNION. PAUL NITZE'S POSITION IS A VARIANT WHICH WOULD KEEP OPEN CERTAIN TECHNIQUES FOR NON-ABM PURPOSES BUT FORE-CLOSE OTHERS.
- AM HANDICAPPED BY LACK OF KNOWLEDGE AS TO WHAT STUDY WAS GIVEN THIS QUESTION OF POTENTIALLY VITAL IMPORTANCE TO NATIONAL SECURITY AND AS TO THE BASIS FOR THE EXISTING DECISION. IT IS TRUE THAT THESE TECHNIQUES AT PRESENT STAGE SOUND LIKE BUCK ROGERS OF A FEW YEARS AGO. NEVERTHELESS IT IS OBVOUSLY AN ISSUE OF GREATER SIGNIFICANCE, GIVEN THE FANTASTIC PRECEDENTS OF RECENT DECADES, THAN FOR INSTANCE WAS LEAVING THE MOOT BENEFITS OF THE SST TO THE SOVIETS AND THE ANGLO-FRENCH. ALSO, GIVEN FACT APPLICATIONS ARE DEFENSIVE, THIS SUBJECT HAS QUITE DIFFERENT CONNOTATIONS FROM BIOLOGICAL WARFARE AGENTS WHICH MAY ALSO BECOME SUBJECT OF MULTILATERAL TREATY.

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4. THE PURPOSE OF THIS MESSAGE IS TO URGE FULLEST BOSSIBLE CONSIDERATION ON AN URGENT BASIS OF A MATTER WHICH OBVIOUSLY INVOLVES THE DEPARTMENT'S AREA OF INTEREST AND WHICH MAY NOT UP TO THE PRESENT HAVE HAD ATTENTION COMMENSURATE WITH ITS POTENTIAL IMPORTANCE TO THE NATIONAL SECURITY. AS THERE HAVE BEEN NO SALT STUDIES OF THIS ISSUE, I BELIEVE WE SHOULD NOT ATTEMPT TO COVER IT IN DRAFT ABM AGREEMENT WITHOUT FURTHER REVIEW IN WASHINGTON. ALSO, WOULD IT NOT BE BETTER TO LEAVE FUTURE CONTINGENCIES SUCH AS THIS TO STANDING COMMISSION WHICH WOULD BE EMPOWERED TO ADDRESS MATTERS AFFECTING STRATEGIC BALANCE THAN TO ATTEMPT TO COVER THEM IN A FORMAL AGREEMENT NOW? GP-1.SMITH