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COLLECT CHARGE TO

INDICATE

Dept. of State, RPS/IPS, Margaret P. Grafeld, Dir.

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AMEMBASSY TEGUCIGALPA

CN: 7317

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SUBJECT:

SECURITY ASSISTANCE POLICIES AND PRIORITIES

ACTION:

SECSTATE WASHDC

INFO:

USCINCSO QUARRY HTS PN

JCS WASHDC

SECDEF WASHDC

CDR USASAALA FT CLAYTON PN

USAFSO HOWARD AFB PN COMUSNAVSO FT AMADOR PN

USCINCLANT NORFOLK VA

TEGUCIGALPA 7317

REF:

USCINCSO 242240Z AUGUST 82

- ENTIRE TEXT

General Nutting proposes in reftel that we consider a "United States policy determination to neutralize any Nicaraguan offensive military action outside sovereign Nicaraguan land, sea and air space."

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In the case of Honduras, I would concur with the foregoing policy proposal if we added the words "beyond the capacity of Honduras to with its own conventional

Such an approach would, I believe, be more consistent with our desire to raise the threshold of possible

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direct United States military involvement here as high as possible. It would also be consistent with the Honduran military's desire to retain responsibility for their defense to the maximum extent possible. The Hondurans have the will to defend themselves; they also have many of the requisite skills; but being a poor country they lack the material means. That is where they count on us for the most help.

- 4. Additionally, modified formulation along lines I am suggesting would avoid apparently sweeping implications of General Nutting's proposed formulation and also avoid risk of creating exaggerated expectations within Honduran military here. I further believe we should avoid any policy declarations which might have effect of reducing Honduran sense of vigilance in face of continuing violations of their territorial integrity by Nicaragua. (See, for example, TEGUCIGALPA 7165 for compeddium of more than twenty such violations since January 30, which, under General Nutting's formula, could arguably have triggered use of United States forces.)
- 5. In short, I believe our present approach of confidence building measures, combined with strengthening a balanced conventional/unconventional Honduran capability is best course for USG. Our security umbrella should be there such as that implied by the airfield access agreement or



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a possible joint-use naval base; but to extent possible it should be waxx in the background with the Hondurans themselves out in front.

6. Finally, I welcome General Nutting's support for our recommendation that urgent consideration be given to providing F-5 training to Honduran Air Force pilots. Lest any addressees believe this would represent a quantum jump in Honduran capabilities, my/maximum is that Honduran Super Mystere qualified pilots could be qualified texexxxxxx in F-5's in considerably less than six months.

NEGROPONTE

