

CHAIRMAN OF THE JOINT CHIEFS OF STAFF INSTRUCTION

J-3 DISTRIBUTION: A, B, J CJCSI 3431.01C 15 November 2008

JOINT NUCLEAR ACCIDENT AND INCIDENT RESPONSE TEAM

References:

- a. Department of Defense (DoD) Directive 3150.8, 13 June 1996, "DoD Response to Radiological Accidents"
- b. CJCSM 3150.03 Series, "Joint Reporting Structure Event and Incident Reports"
- c. DoD Directive 5230.16, 20 December 1993, "Nuclear Accident and Incident Public Affairs (PA) Guidance"
 - d. CJCSM 3430.01 Series, "Joint Staff Crisis Organizations"
- 1. <u>Purpose</u>. This instruction describes the Joint Nuclear Accident and Incident Response Team (JNAIRT). It provides guidance and established responsibility for ensuring a joint 24-hour-a-day capability to meet the DOD time-sensitive management requirements should an accident or incident involving U.S. nuclear weapons in DOD or Department of Energy (DOE) custody occur anywhere in the world. This concept, or portions of it, may be used should the Department of State (DOS) request DOD assistance in handling an accident or incident involving nuclear weapons, nuclear material, or improvised nuclear devices not of U.S. origin outside the continental United States.
- 2. Cancellation. CJCSI 3431.01B, 28 May 2004, is cancelled.
- 3. <u>Applicability</u>. This document applies to the Chairman of the Joint Chiefs of Staff, Joint Staff, Services, and Defense agencies. Provisions are included for participation in and support of the JNAIRT by other federal agencies.
- 4. <u>Policy</u>. Reference a assigns DOD responsibilities for response to an accident or significant incident involving radiological materials in DOD custody and directs the formation of the JNAIRT to assist in carrying out the responsibilities of the Chairman of the Joint Chiefs of Staff. The actions required to implement

this instruction are described below.

a. Basic Assumptions

- (1) A nuclear accident or incident involving U.S. nuclear weapons or military reactor could occur with little or no warning. Such an occurrence would require a rapid, effective exchange of information and managing the military's response to the accident or incident.
- (2) The Department of Defense may be required to support other federal agencies in an accident or incident involving radiological contamination and nuclear weapons not under DOD control.
- b. <u>Planning Considerations</u>. To ensure effective military response to a nuclear accident or incident, an identifiable joint response team with an appropriate staff and efficient communications systems and operations facility are required. In addition to the assumptions in subparagraph 4a, the following possible occurrences were considered:
 - (1) Nuclear accident involving weapons or reactors in DOD custody.
 - (2) Nuclear weapon accident involving weapon under DOE custody.
 - (3) Incident involving an improvised nuclear device (IND).
- (4) Nuclear weapon or radiological incident anywhere in the world and DOD assistance is requested by DOS, Department of Justice (DOJ), or directed by the Secretary of Defense.
- c. <u>Exercises</u>. During CJCS-sponsored exercises and designated non-CJCS-sponsored exercises, the composition of the JNAIRT will be prescribed in exercise documents. Exercises will be designed to permit the participation of as many of the activities and support services encompassed by these instructions as possible. To this end, Joint Staff directorates, Services, and Defense agencies that would provide support services to the JNAIRT when implemented in an actual emergency will provide support services during the exercise.
- d. <u>Concept</u>. The JNAIRT may operate as an independent entity or as part of a Joint Staff Crisis Action Team as a Crisis Management Element (CME), depending on the situation.
- d. <u>Revisions</u>. Submit recommended changes to this instruction to the Director, J-3, Joint Staff.
- 5. <u>Definitions</u>. None.

- 6. <u>Responsibilities</u>. The JNAIRT is a joint organization that coordinates and manages the Chairman's responsibilities in meeting time-sensitive nuclear accident response management responsibilities.
- a. The Director for Operations, J-3, is the Joint Staff focal point for nuclear accident and incident response and will manage the JNAIRT. The J-39, Deputy Director for Global Operations (DDGO) will develop and maintain separate detailed internal operating procedures for the JNAIRT.
- b. The Joint Staff, Defense Threat Reduction Agency (DTRA), and Services will:
 - (1) Provide support as required by this document.
- (2) Provide qualified personnel, when specified in this document and as amplified in references, to serve on staff and crisis teams in support of the Secretary of Defense and the Chairman of the Joint Chiefs of Staff.

7. Summary of Changes

- a. Updates organizations and terminology.
- b. Adds a Department of Homeland Security (DHS) representative to the JNIART roster
- 8. <u>Releasability</u>. This instruction is approved for public release; distribution is unlimited. DOD components (to include the combatant commands), other federal agencies, and the public may obtain copies of this instruction through the Internet from the CJCS Directives Home Page--http://www.dtic.mil/cics_directives.
- 9. Effective Date. This instruction is effective upon receipt.

W. E. GASKIN

Major General, USMC Vice Director, Joint Staff

W.E. gaoci

Enclosure

Crisis Staffing Organizations

Appendix--Joint Nuclear Accident and Incident Response Team

(INTENTIONALLY BLANK)

ENCLOSURE

CRISIS STAFFING ORGANIZATIONS

- 1. The National Military Command Center (NMCC). The NMCC is the primary command center of the National Military Command System supporting the Secretary of Defense and the Chairman of the Joint Chiefs of Staff in the direction of U.S. military forces. The NMCC will be the focal point for the initiation of information and data collection for the military's response to a nuclear accident or incident until transferred to the responsible combatant commander.
- 2. <u>Crisis Staffing</u>. The crisis staffing organization depends on the magnitude of the situation. Joint Staff Crisis Organizations include the NMCC Operations Teams (OT), Joint Staff Crisis Action Cells, and Joint Staff Crisis Action Elements. The NMCC OT on duty is normally the first Joint Staff organization alerted at the outbreak of a crisis. When a crisis develops that requires actions beyond the capabilities of the NMCC OTs, one or more of the Joint Staff Crisis Action Cells or Joint Staff Crisis Management Elements are activated.
- a. Joint Staff CMEs are activated for a specific crisis, or specific aspect of a larger crisis. CMEs include:
 - (1) Joint Logistics Operations Center.
 - (2) Global Operations Group Nuclear.
 - (3) Continuity of Operations Response Cell.
 - (4) JNAIRT.
- 3. <u>Operation Procedures for Accident/Incident Situations</u>. Specific procedures for JNAIRT operations are summarized below.
- a. <u>JNAIRT</u>. During a major nuclear incident or the initial phase of a nuclear weapon accident or incident where radiological contamination is present or suspected, the Deputy Director for Operations (DDO) in the NMCC will make notifications. The Joint Staff Director for Operations (DJ-3) will direct activation of the JNAIRT to assume responsibility for staff actions. The JNAIRT will be comprised of representatives from the Joint Staff directorates and, when requested, augmentation personnel from the Military Services and Defense agencies.

A-1 Enclosure

b. <u>JNAIRT Management Concept</u>. The NMCC provides the means by which information and decisions of the Secretary of Defense and the Chairman of the Joint Chiefs of Staff may be disseminated to the DOD combatant commanders. The DJ-3 manages and operates the NMCC. Additionally, the DJ-3 serves as Chairman, JNAIRT. The Vice Director, J-3 (VDJ-3) is designated as Vice Chairman, JNAIRT, and is responsible to the DJ-3, Joint Staff.

c. Scheduled Situation and Update Briefings

- (1) Scheduled nuclear accident or incident crisis update briefings will be presented by the CJCS briefing staff or knowledgeable members of the JNAIRT. These briefings are designed to include updates covering operations, response planning, and national concerns.
- (2) In addition to scheduled crisis updates for senior officials, updated information will be provided to OSD key personnel with nuclear accident or incident responsibilities. At each shift changeover of the JNAIRT, the outgoing team chief will present a situation briefing to the incoming shift personnel prior to their assumption of duty.
- d. Status of Actions (SOA). At the onset of any crisis situation, an SOA record will be initiated to ensure that a chronology of actions taken or pending is maintained. During the initial phase, the DDO (NMCC) will initiate the SOA system and appoint a team member as a single point of contact. The team member will ensure that all appropriate messages, memorandums, and taskings are listed. After activation, the JNAIRT will become responsible for maintaining the SOA report. An SOA summary will be prepared as necessary, but not less than once a day, to provide accurate data during a crisis. The SOA summary should reflect any changes in actions or the fact that no changes have occurred.
- 4. <u>Security</u>. To the maximum extent possible, personnel assigned to the JNAIRT should be cleared for TOP SECRET with SCI access. This will allow for greatest flexibility when operating inside the NMCC. Organizations not under the Joint Staff are responsible for initiating the necessary clearance action and certifying the clearances to the Directorate of Management (DOM), Joint Staff.
- 5. <u>Implementation</u>. Semiannually, the Joint Staff, J-39 Strategic Operations Division (STOD), will notify elements participating in JNAIRT to forward names of JNAIRT personnel. Joint Staff directorates, Services, and Defense agencies will forward names of JNAIRT personnel to the Director, J-3, Joint Staff, ATTN: J-39 DDGO, Strategic Operations Division.

A-2 Enclosure

APPENDIX TO ENCLOSURE

JOINT NUCLEAR ACCIDENT AND INCIDENT RESPONSE TEAM

General. Upon receipt of information indicating the occurrence of a U.S. nuclear weapon accident or incident, or an accident/incident involving a U.S. nuclear reactor, the NMCC DDO will direct the formation of the JNAIRT. An incident or accident involving a U.S. nuclear weapon or reactor may be in the form of an OPREP 3 PINNACLE BROKEN ARROW, BENT SPEAR, EMPTY QUIVER, or FADED GIANT. However, an accident or incident may be reported to the NMCC using non OPREP-3 reporting procedures. The JNAIRT will be comprised of personnel from the Joint Staff, Services, and DTRA, with representation from other defense and federal agencies as needed. Table A-1 depicts the organization. The Vice Chairman, JNAIRT, may tailor the composition of the JNAIRT. The team chief will report to the Vice Chairman, JNAIRT, who will assume responsibility for operation of the JNAIRT and report to the JNAIRT Chairman (Director, J-3).

		Providing	Number Per
Position	Grade	Agency	12-Hour Shift
Chairman (DJ-3)	09	J-3	1
Vice Chairman (VDJ-3)	O8	J-3	1
Team Chief	05/06	J-39 (STOD)	1
Deputy Team Chief	O4/O5/CIV	J-39 (STOD)	1
DTRA LNO/Health Physicist	O4/O5	DTRA	2
J-1 AO	04/05	J-1	1
J-2 AO	O4/O5/CIV	J-2	1
J-3 AO ²	O4/O5/CIV	J-3	7
J-4 AO	O4/O5/CIV	J-4	1
J-5 AO ³	04/05	J-5	1

Table A-1. Joint Nuclear Accident/Incident Response Team Organization¹

Legal Counsel	O4/O5	OCJCS	On Call
Legislative Affairs	O4/O5	OCJCS	On Call
Public Affairs	O4/O5	OCJCS	On Call
J-6 AO	O4/O5	J-6	1
NORTHCOM LNO	O4/O5	DC Office	1
USA Liaison Officer (LO) ⁴	O4/O5	USA	1
USN LO ⁴	O4/O5	USN	1
USAF LO ⁴	O4/O5	USAF	1
USMC LO ⁴	O4/O5	USMC	1
USCG LO ⁴	O4/O5	USCG	1
Admin Assistant ⁵	OFF/NCO/ CIV	J-3/J-4/J- 5/J-6	1
Clerk Typist ⁵	ENL/NCO/ CIV	J-3/J-4/J- 5/J-6	1
ISO	O4/O5	J-3	1
DHS Liaison Officer ⁶	CIV	DHS	1
		Total	33

Table A-1 (Cont'd). Joint Nuclear Accident/Incident Response Team Organization¹

NOTES

¹ General Comments

a. Staffing requirements are nominal. The JNAIRT Vice Chairman and Team Chief, in coordination with the responsible agency, will determine exact personnel requirements. Depending on the crisis, a particular directorate, Service, or agency may not be required to staff the JNAIRT. If a directorate, Service, or agency representative is not needed, that directorate, Service, or agency will provide JNAIRT Team Chief with an on-call roster.

- b. Upon activation of the JNAIRT, the Air Force liaison officer (LO) will notify the Air Force Operations Watch Center Staff, Directorate of Operations, to provide weather support as required.
- ² The breakout of the seven personnel is: STOD provides a team member; J-33 Deputy Director for Regional Operations provides expertise on current conventional military operations and rules of engagement; CJCS briefer, or other designated individuals, develop and give JNAIRT briefings; RSO serves as an advisor to the DDO/team chief until the JNAIRT is formed and is liaison to operations team; and SOD will provide personnel and expertise during IND incidents.
- ³ Nuclear Division and Political Military Affairs expertise for the affected area is necessary. Also serves as LO to the DOS task force, when activated.
- ⁴ As determined by the JNAIRT Vice Chairman and Team Chief in coordination with the Services.
- ⁵ Designated Joint Staff directorates will share this position on a rotating basis. Personnel filling this position will be qualified in Joint Staff administrative procedures with JSIN word processing and action processing experience. J-3 MilSec will coordinate personnel requirements with the team chief.

⁶Contact the DHS Communications Watch Officer at 202-282-8101 to request DHS Liaison Officer for JNAIRT.

CJCSI 3431.01C 15 November 2008

(INTENTIONALLY BLANK)